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**TLS for DNS: Initiation and Performance Considerations**  
**draft-ietf-dprive-start-tls-for-dns-01**

Abstract

This document offers an approach to initiating TLS for DNS: use of a dedicated DNS-over-TLS port, and fallback to a mechanism for upgrading a DNS-over-TCP connection over the standard port (TCP/53) to a DNS-over-TLS connection. Encryption provided by TLS eliminates opportunities for eavesdropping on DNS queries in the network, such as discussed in [RFC 7258](#). In addition it specifies two usage profiles for DNS-over-TLS. Finally, it provides advice on performance considerations to minimize overheads from using TCP and TLS with DNS, pertaining to both approaches.

Status of this Memo

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## 1. Introduction

Today, nearly all DNS queries ([[RFC1034](#)] and [[RFC1035](#)]) are sent unencrypted, which makes them vulnerable to eavesdropping by an attacker that has access to the network channel, reducing the privacy of the querier. Recent news reports have elevated these concerns, and ongoing efforts are beginning to identify privacy concerns about DNS ([[I-D.ietf-dprive-problem-statement](#)]).

Prior work has addressed some aspects of DNS security, but until recently there has been little work on privacy between a DNS client and server. DNS Security Extensions (DNSSEC, [[RFC4033](#)]) provide `_response integrity_` by defining mechanisms to cryptographically sign zones, allowing end-users (or their first-hop resolver) to verify replies are correct. By intention, DNSSEC does not protect request and response privacy. Traditionally, either privacy was not considered a requirement for DNS traffic, or it was assumed that network traffic was sufficiently private, however these perceptions are evolving due to recent events [[RFC7258](#)].

DNSCurve [[draft-dempsky-dnscurve](#)] defines a method to add confidentiality to the link between DNS clients and servers; however, it does so with a new cryptographic protocol and does not take advantage of an existing standard protocol such as TLS. ConfidentialDNS [[draft-wijngaards-confidentialdns](#)] and IPSECA [[draft-osterweil-dane-ipsec](#)] use opportunistic encryption to offer privacy for DNS queries and responses. Finally, others have suggested DNS-over-TLS. Unbound DNS software [[unbound](#)] includes a DNS-over-TLS implementation. The present document goes beyond past DNS-over-TLS discussions by providing two modes of initiation for DNS-over-TLS: use of a well-known port, and use of a negotiation mechanism in an established connection.

Protocol changes proposed here must consider potential interactions with middle boxes. The port-based initiation of TLS is very straightforward, but might be blocked by firewalls or be unwelcome to some DNS client or server implementations. If port-based initiation of TLS fails, the negotiation mechanism allows DNS clients and servers to upgrade an existing DNS-over-TCP connection to a DNS-over-TLS connection, analogous to upgrade mechanisms in other uses of TLS, such as STARTTLS [[RFC2595](#)] used in SMTP [[RFC3207](#)], IMAP [[RFC3501](#)] and POP [[RFC1939](#)], to name just a few of many. Adding TLS to DNS-over-TCP avoids port blocking, but maybe interact poorly with middle boxes that inspect DNS traffic. As is generally the case with TLS, both approaches are subject to downgrade attacks, as discussed in [Section 2.2](#).

The protocol described here works for any DNS client to server



communication using DNS-over-TCP. There can be different profiles providing different levels of privacy, as discussed in [Section 3](#). The protocol may be used for any DNS communication both from stub to recursive, and from recursive to authoritative servers, but different protocols may be preferable for different environments.

This document describes two profiles [Section 3](#) providing different levels of assurance of privacy: an opportunistic privacy profile and a pre-deployed profile.

### 1.1. Reserved Words

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC 2119](#) [[RFC2119](#)].

## 2. Protocol Changes

The only changes required for port-based DNS-over-TLS are those optimizing TCP and TLS performance discussed in the following. The DNS protocol itself is unchanged.

DISCUSSION: Draft authors seek input from the working group regarding the need for both port- and upgrade-based approaches. Removing the upgrade-based technique would simplify this document and implementations. However, there may perhaps be situations where the upgrade-based technique works (over port 53) that a port-based technique would not work (i.e., due to aggressive port blocking by firewalls).

Clients and servers negotiate upgrade-based DNS-over-TLS by setting a bit in the Flags field of the EDNS0 [[RFC6891](#)] OPT meta-RR. The "TLS OK" (T0) bit is defined as the second bit of the third and fourth bytes of the "extended RCODE and flags" portion of the EDNS0 OPT meta-RR, immediately adjacent to the "DNSSEC OK" (DO) bit [[RFC4033](#)]:

```

                +0 (MSB)                                +1 (LSB)
+---+---+---+---+---+---+---+---+---+---+---+---+---+
0: |  EXTENDED-RCODE      |  VERSION      |
+---+---+---+---+---+---+---+---+---+---+---+---+
2: |DO|T0|                Z                |
+---+---+---+---+---+---+---+---+---+---+---+---+

```



## **2.1. Use by DNS Clients**

DNS clients first try port-based DNS-over-TLS. If that connection fails, they try upgrade-based DNS-over-TLS.

### **2.1.1. Port-Based DNS-over-TLS for Clients**

DNS clients SHOULD first try using port-based DNS-over-TLS by establishing the TCP connection to the dedicated port TBD (number to be defined in [Section 5](#)). Clients MAY try STARTTLS upgrade before the dedicated port if there is information that this ordering is preferred. It SHOULD be an implementation and/or local determination as to whether to attempt TLS via the dedicated port first and then fall back to STARTTLS use, or to choose some other order of attempts and fallbacks.

### **2.1.2. Sending Queries for Upgrade-Based DNS-over-TLS**

Setting the T0 bit in queries sent using UDP transport has no protocol meaning. However, the client MAY set the T0 bit when using UDP transport. The server MUST ignore the T0 bit when receiving UDP transport.

DNS clients set the T0 bit in the initial query sent to a server using TCP transport to signal their desire that the TCP connection be upgraded to TLS. DNS clients SHOULD NOT set the T0 bit on queries when using TLS transport because doing so has no meaning in this protocol.

Since the motivation for upgrade-based DNS-over-TLS is to preserve privacy, DNS clients SHOULD use an initial (unprotected) query that reveals no private information in the initial T0=1 query to a server. To provide a standard "dummy" query, it is RECOMMENDED to send the initial query with RD=0, QNAME="STARTTLS", QCLASS=CH, and QTYPE=TXT ("STARTTLS/CH/TXT") analogous to administrative queries already in widespread use [[RFC4892](#)]. (For some profiles, the client MUST use a dummy query for the initial query.)

After sending the initial T0=1 query using TCP transport, DNS clients MUST wait for the initial response before sending any subsequent queries over the same TCP connection.

### **2.1.3. Receiving Responses for Upgrade-Based DNS-over-TLS**

A DNS client that receives a response using UDP transport that has the T0 bit set handles that response as usual. It MAY record the server's support for DNS-over-TLS and use that information as part of its server selection algorithm in the case where multiple servers are



available to service a particular query.

A DNS client that receives a response to its initial query using TCP transport that has the TO bit clear MUST NOT initiate a TLS handshake and MAY utilize the existing TCP connection for subsequent (unencrypted) queries. DNS clients SHOULD remember server IP addresses that don't support upgrade-based DNS-over-TLS, including TLS handshake failures, and not request DNS-over-TLS from them for a reasonable period (such as one hour per server).

A DNS client that has sent the TO bit using TCP transport and receives a response to its initial query that has the TO bit set MUST immediately initiate a TLS handshake using the procedure described in [\[RFC5246\]](#). If the TLS handshake does not succeed, the client MUST close the connection and treat the server as described above for future queries.

#### **2.1.4. Use by DNS Servers**

A DNS server that supports DNS-over-TLS SHOULD support port-based DNS-over-TLS, and SHOULD support upgrade-based DNS-over-TLS.

##### **2.1.4.1. Receiving Queries for Upgrade-Based DNS-over-TLS**

A DNS server receiving a query over UDP with the TO bit ignores that bit. A DNS server receiving a query over an existing TLS connection with the TO bit ignores that bit.

A DNS server receiving an initial query over TCP that has the TO bit set MAY inform the client it is willing to establish a TLS session, as described in the next section.

A DNS server receiving subsequent queries over TCP MUST ignore the TO bit. (A client wishing to start TLS after the initial query MUST open a new TCP connection to do so.)

##### **2.1.4.2. Sending Responses**

A DNS server sending a response over UDP to a query that had an OPT meta-RR SHOULD set the TO bit to indicate its general support for DNS-over-TLS, as long as it is willing and able to support a TLS connection with the particular client.

A DNS server receiving an initial query over TCP that has the TO bit set MAY set the TO bit in its response. The server MUST then proceed with the TLS handshake protocol.

A DNS server receiving a "dummy" STARTTLS/CH/TXT query over TCP MUST



respond with RCODE=0 and a TXT RR in the Answer section. Contents of the TXT RR are strictly informative (for humans) and MUST NOT be interpreted by the client software. Recommended TXT RDATA values are "STARTTLS" or "NO\_TLS".

#### **2.1.5. Established Sessions**

After TLS negotiation completes, the connection will be encrypted and is now protected from eavesdropping and normal DNS queries SHOULD take place, following DNS-over-TCP framing ([RFC1035], [section 4.2.2](#)). For reasons of efficiency, DNS clients and servers SHOULD transmit the two-octet length field, and the message described by that length field, in a single TCP segment ([I-D.ietf-dnsop-5966bis], section 8).

For DNS clients that use library functions such as "gethostbyname()", current implementations are known to open and close UDP connections each DNS call. To avoid many TCP connections, each with a single query, clients SHOULD reuse a single TCP connection to the recursive resolver. Alternatively they may prefer to use UDP to a DNS-over-TLS enabled caching resolver on the same machine that then uses a system-wide TCP connection to the recursive resolver.

In order to amortize TCP and TLS connection setup costs, clients and servers SHOULD NOT immediately close a connection after each response. Instead, clients and servers SHOULD reuse existing connections for subsequent queries as long as they have sufficient resources. In some cases, this means that clients and servers may need to keep idle connections open for some amount of time.

Proper management of established and idle connections is important to the healthy operation of a DNS server. An implementor of DNS-over-TLS SHOULD follow best practices for DNS-over-TCP, as described in [I-D.ietf-dnsop-5966bis]. Failure to do so may lead to resource exhaustion and denial-of-service.

Whereas client and server implementations from the [RFC1035] era are known to have poor TCP connection management, this document stipulates that successful negotiation of TLS indicates the willingness of both parties to keep idle DNS connections open, independent of timeouts or other recommendations for DNS-over-TCP without TLS. In other words, software implementing this protocol is assumed to support idle, persistent connections and to have good connection management.

This document does not make specific recommendations for timeout values on idle connections. Clients and servers should reuse and/or close connections depending on the level of available resources.



Timeouts may be longer during periods of low activity and shorter during periods of high activity. Current work in this area may also assist DNS-over-TLS clients and servers select useful timeout values [[draft-wouters-edns-tcp-keepalive](#)] [[tdns](#)].

Clients and servers that keep idle connections open MUST be robust to termination of idle connection by either party. As with current DNS-over-TCP, DNS servers MAY close the connection at any time (e.g., due to resource constraints). As with current DNS-over-TCP, clients MUST handle abrupt closes and be prepared to reestablish connections and/or retry queries.

When closing a connection, DNS servers SHOULD use the TLS close-notify request to shift TCP TIME-WAIT state to the clients. Additional requirements and guidance for optimizing DNS-over-TCP are provided by [[RFC5966](#)], [[I-D.ietf-dnsop-5966bis](#)]. As discussed in [[I-D.ietf-dnsop-5966bis](#)], TCP Fast Open [[RFC7413](#)] is of benefit.

## 2.2. Downgrade Attacks and Middleboxes

Middleboxes [[RFC3234](#)] may be present in some networks and have been known to interfere with normal DNS resolution and create problems for DNS-over-TLS. Remarkably, downgrade attacks can affect plaintext protocols that utilize "STARTTLS" signaling in a similar way. A DNS client attempting upgrade-based DNS-over-TLS through a middlebox, or in the presence of a downgrade attack, could have one of the following outcomes. (These outcomes are similar to those discussed in prior RFCs, such as [[RFC3207](#)].)

- o The DNS client sends a T0=1 query and receives a T0=0 response. In this case there is no upgrade to TLS and DNS resolution occurs normally, without encryption.
- o The DNS client sends a T0=1 query and receives a T0=1 response, but the middlebox does not understand the TLS negotiation and does not allow the TLS handshake packets to pass. Clients SHOULD retry DNS without T0 set if negotiation fails, and then retry with TLS after a reasonable period (see [Section 2.1.3](#)).
- o The DNS client sends a T0=1 query but receives no response at all. The middlebox might be silently dropping the query due to the presence of the T0 bit, when it should, in fact, ignore and pass through unknown flag bits [[RFC6891](#)]. The client SHOULD fall back to normal (unencrypted) DNS for a reasonable period (as discussed in [Section 2.1.3](#)).

In general, clients that attempt TLS and fail can either fall back on unencrypted DNS, or wait and retry later, depending on their privacy



requirements.

### **3. Usage Profiles**

This protocol provides flexibility to accommodate several different use cases. Two usage profiles are defined here to identify specific design points in performance and privacy. Other profiles are possible but are outside the scope of this document.

#### **3.1. Opportunistic Privacy Profile**

For opportunistic privacy, analogous to SMTP opportunistic encryption [[RFC7435](#)] one desires privacy when possible, but does not require it.

With opportunistic privacy, a client might acquire a recursive DNS resolver from an untrusted source (such as DHCP while roaming), it might or might not validate the TLS certificate, and it might not use a dummy value for the initial query. These choices maximize availability and performance, but they are vulnerable to on-path attacks.

Opportunistic privacy can be used by any current client, but it only provides privacy when there are no on-path active attackers.

#### **3.2. Pre-Deployed Profile**

For pre-deployed privacy, the DNS client has one or more trusted recursive DNS providers. This profile provides strong privacy guarantees to the user.

With pre-deployed privacy, a client retains a copy of the TLS certificate (and/or other authentication credentials as appropriate) and IP address of each provider. The client will only use one of those DNS providers. Because it has a pre-deployed TLS certificate, it may detect person-in-the-middle and downgrade attacks.

With pre-deployed privacy, the DNS client MUST signal to the user when none of the designated DNS servers are available, and MUST NOT provide DNS service until one of the designated DNS servers becomes available.

The designated DNS provider may be temporarily unavailable when configuring a network. For example, for clients on networks that require authentication through web-based login, such authentication may require DNS interception and spoofing. Techniques such as those used by DNSSEC-trigger [[dnssec-trigger](#)] MAY be used during network configuration, with the intent to transition to the designated DNS



provider after authentication. The user **MUST** be alerted that the DNS is not private during such bootstrap.

Methods for pre-deployment of the designated DNS provider are outside the scope of this document. In corporate settings, such information may be provided at system installation. Use of multiple public DNS providers suggests that end users are able to configure DNS by hand.

#### **4. Performance Considerations**

DNS-over-TLS incurs additional latency at session startup. It also requires additional state (memory) and increased processing (CPU).

1. Latency: Compared to UDP, DNS-over-TCP requires an additional round-trip-time (RTT) of latency to establish the connection. The TLS handshake adds another two RTTs of latency. Clients and servers should support connection keepalive (reuse) and out-of-order processing to amortize connection setup costs. Moreover, TLS connection resumption can further reduce the setup delay. DNS servers **SHOULD** enable fast TLS session resumption [[RFC5077](#)] to avoid keeping per-client session state. TLS False Start [[draft-tls-falsestart](#)] can also lead to a latency reduction in certain situations.
2. State: The use of connection-oriented TCP requires keeping additional state in both kernels and applications. TLS has marginal increases in state over TCP alone. The state requirements are of particular concerns on servers with many clients. Smaller timeout values will reduce the number of concurrent connections, and servers can preemptively close connections when resources limits are exceeded.
3. Processing: Use of TLS encryption algorithms results in slightly higher CPU usage. Servers can choose to refuse new DNS-over-TCP clients if processing limits are exceeded.
4. Number of connections: To minimize state on DNS servers and connection startup time, clients **SHOULD** minimize creation of new TCP connections. Use of a local DNS request aggregator (a particular type of forwarder) allows a single active DNS-over-TLS connection from any given client computer to its server. Additional guidance can be found in [[I-D.ietf-dnsop-5966bis](#)].

A full performance evaluation is outside the scope of this specification. A more detailed analysis of the performance implications of DNS-over-TLS (and DNS-over-TCP) is discussed in a technical report [[tdns](#)] and [[I-D.ietf-dnsop-5966bis](#)].



## 5. IANA Considerations

This document defines a new bit ("T0") in the Flags field of the EDNS0 OPT meta-RR. At the time of approval of this draft in the standards track, as per the IANA Considerations of [RFC 6891](#), IANA is requested to reserve the second leftmost bit of the flags as the T0 bit, immediately adjacent to the DNSSEC DO bit, as shown in [Section 2](#).

IANA is requested add the following value to the "Service Name and Transport Protocol Port Number Registry" registry. That registry is populated by expert review [[RFC6335](#)], and such a review will be requested if this document progresses.

Service Name	DNS-over-TLS
Transport Protocol(s)	TCP
Assignee	IESG
Contact	TBD
Description	DNS query-response protocol run over TLS
Reference	This document

## 6. Implementation Status

[Note to RFC Editor: please remove this section and reference to [RFC 6982](#) prior to publication.]

This section records the status of known implementations of the protocol defined by this specification at the time of posting of this Internet-Draft, and is based on a proposal described in [RFC 6982](#). The description of implementations in this section is intended to assist the IETF in its decision processes in progressing drafts to RFCs. Please note that the listing of any individual implementation here does not imply endorsement by the IETF. Furthermore, no effort has been spent to verify the information presented here that was supplied by IETF contributors. This is not intended as, and must not be construed to be, a catalog of available implementations or their features. Readers are advised to note that other implementations may exist.

According to [RFC 6982](#), "this will allow reviewers and working groups to assign due consideration to documents that have the benefit of running code, which may serve as evidence of valuable experimentation and feedback that have made the implemented protocols more mature. It is up to the individual working groups to use this information as they see fit".



### **6.1. Unbound**

The Unbound recursive name server software added support for port-based DNS-over-TLS in version 1.4.14. The unbound.conf configuration file has the following configuration directives: ssl-port, ssl-service-key, ssl-service-pem, ssl-upstream. See <https://unbound.net/documentation/unbound.conf.html>.

Sinodun Internet Technologies has implemented upgrade-based DNS-over-TLS in Unbound-1.5.1 (patch available at [https://portal.sinodun.com/stash/projects/TDNS/repos/dns-over-tls\\_patches/browse](https://portal.sinodun.com/stash/projects/TDNS/repos/dns-over-tls_patches/browse)) for both stub-to-recursive and recursive-to-authoritative.

### **6.2. ldns**

Sinodun Internet Technologies has implemented both upgrade-based and port-based DNS-over-TLS in the ldns library from NLnetLabs. This also gives DNS-over-TLS support to the drill DNS client program. Patches available at [https://portal.sinodun.com/stash/projects/TDNS/repos/dns-over-tls\\_patches/browse](https://portal.sinodun.com/stash/projects/TDNS/repos/dns-over-tls_patches/browse).

### **6.3. digit**

The digit DNS client from USC/ISI supports both port- and upgrade-based DNS-over-TLS. Source code available at <http://www.isi.edu/ant/software/tdns/index.html>.

### **6.4. getdns**

The getdns API implementation supports both port- and upgrade-based DNS-over-TLS. Upgrade-based operation requires linking getdns with a patched version of libunbound. Source code available at <https://getdnsapi.net>.

## **7. Security Considerations**

Use of TLS for DNS addresses is designed to address the privacy risks arise because DNS queries may be eavesdropped upon. It does not address other security issues in DNS, and there are a number of residual risks that may affect its success at protecting privacy:

1. There are known attacks on TLS, such as person-in-the-middle and protocol downgrade. These are general attacks on TLS and not specific to DNS-over-TLS; please refer to the TLS RFCs for discussion of these security issues.

2. Any protocol interactions prior to the TLS handshake are performed in the clear and can be modified by a man-in-the-middle attacker. For this reason, clients MAY discard cached information about server capabilities advertised prior to the start of the TLS handshake.
3. As with other uses of STARTTLS-upgrade to TLS, the mechanism specified here is susceptible to downgrade attacks, where a person-in-the-middle prevents a successful TLS upgrade. Keeping track of servers known to support TLS (i.e., "pinning") enables clients to detect downgrade attacks. For servers with no connection history, clients may choose to refuse non-TLS DNS, or they may continue without TLS, depending on their privacy requirements.
4. This document does not propose new ideas to provide resistance to known traffic analysis techniques. Even with encrypted messages, a well-positioned party may be able to glean certain details from an analysis of message timings and sizes.
5. This document does not propose new ideas for certificate authentication for TLS in the context of DNS. Several external methods are possible, although each has weaknesses. The current Certificate Authority infrastructure [[RFC5280](#)] is used by HTTP/TLS [[RFC2818](#)]. With many trusted CAs, this approach has recognized weaknesses [[CA Compromise](#)]. Some work is underway to partially address these concerns (for example, with certificate pinning [[certificate pinning](#)], but more work is needed. DANE [[RFC6698](#)] provides mechanisms to root certificate trust with DNSSEC. That use here must be carefully evaluated to address potential issues in trust recursion. For stub-to-recursive resolver use, certificate authentication is sometimes either easy or nearly impossible. If the recursive resolver is manually configured, its certificate can be authenticated when it is configured. If the recursive resolver is automatically configured (such as with DHCP [[RFC2131](#)]), it could use DHCP authentication mechanisms [[RFC3118](#)]).

Ongoing discussion and development of opportunistic TLS (connections without CA validation, [[RFC7435](#)]) may be relevant to DNS-over-TLS.

## 8. Acknowledgments

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