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Out With the Old and In With the New: Planning for Protocol Transitions [draft-iab-protocol-transitions-00.txt](#)

Abstract

Over the many years since the introduction of the Internet Protocol, we have seen a number of transitions, throughout the protocol stack, from one protocol or technology to another. Many protocols and technologies were not designed to enable smooth transition to alternatives or to easily deploy extensions, and thus some transitions, such as the introduction of IPv6, have been difficult. This document attempts to summarize some basic principles to enable future transitions, and also summarizes what makes for a good transition plan.

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[1.](#) Introduction

A "transition" is "the process or period of changing from one state or condition to another. There are several types of such transitions, including both technical transitions (e.g., changing protocols or deploying an extension) and organizational transitions (e.g., changing what organization manages the IETF web site, or the RFC production center). This document focuses solely on technical transitions, although some principles might apply to other types as well.

There have been many IETF and IAB RFCs and IAB statements discussing transitions of various sorts. Most are protocol-specific documents about specific transitions. For example, some relevant ones in which the IAB has been involved include:

- o IAB [RFC 3424](#) [[RFC3424](#)] recommended that any technology for so-called "unilateral self-address fixing (UNSAF)" across NATs include an exit strategy to transition away from such a mechanism. Since the IESG, not the IAB, approves IETF documents, the IESG thus became the body to enforce (or not) such a requirement.
- o IAB [RFC 4690](#) [[RFC4690](#)] gave recommendations around internationalized domain names. It discussed issues around the process of transitioning to new versions of Unicode, and this resulted in the creation of the IETF Precis WG to address this problem.
- o The IAB statement on "Follow-up-work on NAT-PT" [[IabIpv6TransitionStatement](#)] pointed out gaps at the time in

transitioning to IPv6, and this resulted in the rechartering of the IETF Behave WG to solve this problem.

More recently, the IAB has done work on more generally applicable principles, including two RFCs.

IAB [RFC 5218](#) [[RFC5218](#)] on "What Makes for a Successful Protocol?" studied specifically what factors contribute to, and detract from, the success of a protocol and it made a number of recommendations. It discussed two types of transitions: "initial success" (the transition to the technology) and extensibility (the transition to updated versions of it). The principles and recommendations in that document are generally applicable to all technical transitions. Some important principles included:

1. Incentive: Transition is easiest when the benefits come to those bearing the costs. That is, the benefits should outweigh the costs at **each** entity. Some successful cases did this by providing incentives (e.g., tax breaks), or by reducing costs (e.g., freely available source), or by imposing costs of not transitioning (e.g., regulation), or even by narrowing the scenarios of applicability to just the cases where benefits do outweigh costs at all relevant entities.
2. Incremental Deployability: Backwards compatibility makes transition easier. Furthermore, transition is easiest when changing only one entity still benefits that entity. In the easiest case, the benefit immediately outweighs the cost and so entities are naturally incented to transition. More commonly, the benefits only outweigh the costs once a significant number of other entities also transition. Unfortunately, in such cases, the natural incentive is often to delay transitioning.
3. Total Cost: Don't underestimate the cost of things other than the hardware/software itself. For example, operational tools and processes, personnel training, business model (accounting/billing) dependencies, and legal (regulation, patents, etc.) costs all add up.
4. Extensibility: Design for extensibility so that things can be fixed up later.

IAB [RFC 7305](#) [[RFC7305](#)] reported on a IAB workshop on Internet Technology Adoption and Transition (ITAT). Like [RFC 5218](#), this workshop also discussed economic aspects of transition, not just technical aspects. Some important observations included:

1. Early-Adopter Incentives: Part of Bitcoin's strategy was extra incentives for early adopters compared to late adopters. That is, providing a long-term advantage to early adopters can help stimulate transition even when the initial costs outweigh the initial benefit.
2. Policy Partners: Policy-making organizations of various sorts (RIRs, ICANN, etc.) can be important partners in enabling and facilitating transition.

The remainder of this document continues the discussion in those two RFCs and provides some additional thoughts on the topic of transition strategies and plans.

2. Transition vs. Co-existence

We need to distinguish between a strict "flag-day" style transition where an old mechanism is immediately replaced with a new mechanism, vs. a looser co-existence based approach where transition proceeds in stages where a new mechanism is first added alongside an existing one for some overlap period, and then the old mechanism is removed at a later stage.

When a new mechanism is backwards compatible with an existing mechanism, transition is easiest, and the difference between the two types of transition is not particularly significant. However, when no backwards compatibility exists (such as in the IPv4 to IPv6 transition), a transition plan must choose either a "flag day" or a period of co-existence. When a large number of entities are involved, a flag day becomes impractical. Coexistence, on the other hand, involves additional costs of maintaining two separate mechanisms during the overlap period which could be quite long. Furthermore, the longer the overlap period, the more the old mechanism might get further deployment and thus increase the overall pain of transition.

Often the decision between a "flag day" and a sustained co-existence period may be difficult, such as in the case of IDNA2008 [[RFC5891](#)] [[RFC5895](#)] and Unicode TR46 [[TR46](#)].

3. Translation/Adaptation Location

A translation or adaptation layer is often required if the old and new mechanisms are not interoperable. Care must be taken when determining where such a translator is best placed.

Requiring a translator in the middle of the path can hamper end-to-end security and reliability. For example, see the discussion of network-based filtering in [[I-D.iab-filtering-considerations](#)].

On the other hand, requiring a translation layer within an endpoint can be a resource issue in some cases, such as if the endpoint could be a constrained node [[RFC7228](#)].

Any transition strategy for a non-backward-compatible mechanism should include a discussion of where it is placed and a rationale.

4. Translation Plans

A good transition plan includes at least the following components:

1. An explanation of incentives for each entity involved
2. A description of transition phases. For example, there might be pilot, co-existence, deprecation, and removal phases for a transition from one technology to another incompatible one.
3. A proposed timeline
4. A way to effectively communicate the proposed plan to the entities affected, and incorporate their feedback

5. Security Considerations

This document discusses attributes of protocol transitions. Some types of transition can adversely affect security or privacy. For example, requiring a translator in the middle of the path may hamper end-to-end security and privacy, since it creates an attractive target. For further discussion of some of these issues, see Section 5 of [[I-D.iab-filtering-considerations](#)].

6. IANA Considerations

This document requires no actions by the IANA.

7. IAB Members at the Time of This Writing

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